

AMENDED IN SENATE APRIL 22, 2014

SENATE BILL

No. 1005

Introduced by Senator Lara

(Coauthors: Senators Block, Calderon, De León, Evans, Mitchell, Padilla, and Torres Torres, and Wolk)

(Coauthors: Assembly Members *Alejo, Ammiano, Bocanegra, Bonta, Campos, Dickinson, Fong, Garcia, Gonzalez, Roger Hernández, Jones-Sawyer, Pan, V. Manuel Pérez, Rendon, Skinner, Ting, and Yamada*)

February 13, 2014

An act to add Title 22.5 (commencing with Section 100530) to the Government Code, *to add Section 1366.7 to the Health and Safety Code, to add Section 10112.31 to the Insurance Code*, and to add Section 14102.1 to the Welfare and Institutions Code, relating to health care coverage, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

SB 1005, as amended, Lara. Health care coverage: immigration status.

Existing law, the federal Patient Protection and Affordable Care Act (PPACA), requires each state to, ~~by January 1, 2014,~~ establish an American Health Benefit Exchange that facilitates the purchase of qualified health plans by qualified individuals and qualified small employers, and meets certain other requirements. PPACA specifies that an individual who is not a citizen or national of the United States or an alien lawfully present in the United States shall not be treated as a qualified individual and may not be covered under a qualified health plan offered through an ~~Exchange~~. *exchange*. Existing law creates the California Health Benefit Exchange for the purpose of facilitating the

enrollment of qualified individual and qualified small employers in qualified health plans as required under PPACA.

Existing law governs health care service plans and insurers. A violation of the provisions governing health care service plans is a crime.

This bill would create the California Health Exchange Program ~~For~~ for All Californians within state government and would require that the program be governed by the executive board that governs the California Health Benefit Exchange. The bill would specify the duties of the board relative to the program and would require the board to, by January 1, 2016, facilitate the enrollment into qualified health plans of individuals who are not eligible for full-scope Medi-Cal coverage and would have been eligible to purchase coverage through the Exchange but for their immigration status. The bill would require the board to provide premium subsidies and cost-sharing reductions to eligible individuals that are the same as the premium assistance and cost-sharing reductions the individuals would have received through the Exchange. The bill would create the California Health Trust Fund For All Californians as a continuously appropriated fund, thereby making an appropriation, would require the board to assess a charge on qualified health plans, and would make the implementation of the program's provisions contingent on a determination by the board that sufficient financial resources exist or will exist in the fund. The bill would enact other related provisions.

The bill would require health care services plans and health insurers to fairly and affirmatively offer, market, and sell in the Exchange at least one product within each of 5 levels of coverage, as specified. Because a violation of the requirements imposed on health care service plans would be a crime, the bill would impose a state-mandated local program.

Existing law provides for the Medi-Cal program, which is administered by the State Department of Health Care Services, under which qualified low-income individuals receive health care services. The Medi-Cal program is, in part, governed and funded by federal Medicaid Program provisions. The federal Medicaid Program provisions prohibit payment to a state for medical assistance furnished to an alien who is not lawfully admitted for permanent residence or otherwise permanently residing in the United States under color of law.

This bill would extend eligibility for full-scope Medi-Cal benefits to individuals who are otherwise eligible for those benefits but for their immigration status. The bill would require that benefits for those services

be provided with state-only funds only if federal financial participation is not available. Because counties are required to make Medi-Cal eligibility determinations and this bill would expand Medi-Cal eligibility, the bill would impose a state-mandated local program.

~~The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.~~

~~This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions:~~

~~*The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.*~~

~~*This bill would provide that with regard to certain mandates no reimbursement is required by this act for a specified reason.*~~

~~*With regard to any other mandates, this bill would provide that, if the Commission on State Mandates determines that the bill contains costs so mandated by the state, reimbursement for those costs shall be made pursuant to the statutory provisions noted above.*~~

Vote: majority. Appropriation: yes. Fiscal committee: yes.
State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. (a) It is the intent of the Legislature that all
2 Californians, regardless of immigration status, have access to
3 affordable health coverage and care.

4 (b) It is the intent of the Legislature that all Californians who
5 are eligible for Medi-Cal, a qualified health plan offered through
6 the California Health Benefits Exchange, or affordable
7 employer-based health coverage enroll in that coverage and obtain
8 the care that they need.

9 (c) It is further the intent of the Legislature, in enacting this
10 measure, to ensure that all Californians be included in eligibility
11 for coverage without regard to immigration status.

12 SEC. 2. Title 22.5 (commencing with Section 100530) is added
13 to the Government Code, to read:

1 TITLE 22.5. CALIFORNIA HEALTH EXCHANGE
2 PROGRAM FOR ALL CALIFORNIANS
3

4 100530. (a) There is in state government the California Health
5 Exchange Program for All Californians, an independent public
6 entity not affiliated with an agency or department.

7 (b) The program shall be governed by the executive board
8 established pursuant to Section 100500. The board shall be subject
9 to Section 100500.

10 (c) It is the intent of the Legislature in enacting this program to
11 provide affordable coverage for Californians who would be eligible
12 for coverage and premium subsidies under the California Health
13 Benefit Exchange established under Title 22 (commencing with
14 Section 100500) but for their immigration status. It is further the
15 intent of the Legislature that Californians eligible under this title
16 be offered the same premiums and cost sharing that they would
17 be offered through the California Health Benefit Exchange but for
18 their immigration status.

19 100531. For purposes of this title, the following definitions
20 shall apply:

21 (a) "Board" means the board described in subdivision (b) of
22 Section 100530.

23 (b) "Carrier" means either a private health insurer holding a
24 valid outstanding certificate of authority from the Insurance
25 Commissioner or a health care service plan, as defined under
26 subdivision (f) of Section 1345 of the Health and Safety Code,
27 licensed by the Department of Managed Health Care.

28 (c) "Eligible individual" means an individual who would have
29 been eligible to purchase coverage through the Exchange but for
30 his or her immigration status and who is not eligible for full-scope
31 Medi-Cal coverage under state law.

32 (d) "Exchange" means the California Health Benefit Exchange
33 established by Section 100500.

34 (e) "Federal act" means the federal Patient Protection and
35 Affordable Care Act (Public Law 111-148), as amended by the
36 federal Health Care and Education Reconciliation Act of 2010
37 (Public Law 111-152), and any amendments to, or regulations or
38 guidance issued under, those acts.

39 (f) "Fund" means the California Health Trust Fund for All
40 Californians established by Section 100540.

1 (g) “Health plan” and “qualified health plan” have the same
2 meanings as those terms are defined in Section 1301 of the federal
3 act.

4 (h) “Medi-Cal coverage” means coverage under the Medi-Cal
5 program pursuant to Chapter 7 (commencing with Section 14000)
6 of Part 3 of Division 9 of the Welfare and Institutions Code.

7 (i) “Product” means one of the following:

8 (1) A health care service plan contract subject to Article 11.8
9 (commencing with Section 1399.845) of Chapter 2.2 of Division
10 2 of the Health and Safety Code.

11 (2) An individual policy of health insurance as defined in Section
12 106 of the Insurance Code, subject to Chapter 9.9 (commencing
13 with Section 10965) of Part 2 of Division 2 of the Insurance Code.

14 (i)

15 (j) “Program” means the California Health Exchange Program
16 for All Californians.

17 (j)

18 (k) “Supplemental coverage” means coverage through a
19 specialized health care service plan contract, as defined in
20 subdivision (o) of Section 1345 of the Health and Safety Code, or
21 a specialized health insurance policy, as defined in Section 106 of
22 the Insurance Code.

23 100532. The board shall, at a minimum, do all of the following:

24 (a) Provide premium subsidies and cost-sharing reductions to
25 eligible individuals. The premium assistance and cost-sharing
26 reductions shall be the same as these individuals would have
27 received if they had been eligible to receive premium assistance
28 and cost-sharing reductions under the federal act by enrolling in
29 coverage through the Exchange.

30 (b) Enroll into coverage eligible individuals whose income
31 exceeds the thresholds for premium subsidies.

32 (c) Implement procedures for the certification, recertification,
33 and decertification, of health plans as qualified health plans. The
34 board shall require health plans seeking certification as qualified
35 health plans to do all of the following:

36 (1) Submit a justification for any premium increase prior to
37 implementation of the increase consistent with Article 6.2
38 (commencing with Section 1385.01) of Chapter 2.2 of Division 2
39 of the Health and Safety Code and Article 4.5 (commencing with

1 Section 10181) of Chapter 1 of Part 2 of Division 2 of the Insurance
2 Code.

3 (2) (A) Make available to the public and submit to the board
4 accurate and timely disclosure of the following information:

5 (i) Claims payment policies and practices.

6 (ii) Periodic financial disclosures.

7 (iii) Data on enrollment.

8 (iv) Data on disenrollment.

9 (v) Data on the number of claims that are denied.

10 (vi) Data on rating practices.

11 (vii) Information on cost sharing and payments with respect to
12 any out-of-network coverage.

13 (viii) Information on enrollee and participant rights under state
14 law.

15 (B) The information required under subparagraph (A) shall be
16 provided in plain language.

17 (3) Permit individuals to learn, in a timely manner upon the
18 request of the individual, the amount of cost sharing, including,
19 but not limited to, deductibles, copayments, and coinsurance, under
20 the individual's plan or coverage that the individual would be
21 responsible for paying with respect to the furnishing of a specific
22 item or service by a participating provider. At a minimum, this
23 information shall be made available to the individual through an
24 Internet Web site and through other means for individuals without
25 access to the Internet.

26 (d) Provide for the operation of a toll-free telephone hotline to
27 respond to requests for assistance.

28 (e) Maintain an Internet Web site through which enrollees and
29 prospective enrollees of qualified health plans may obtain
30 standardized comparative information on those plans.

31 (f) Assign a rating to each qualified health plan offered through
32 the program in accordance with the criteria developed by *the* board.

33 (g) Utilize a standardized format for presenting health benefits
34 plan options in the program.

35 (h) Inform individuals of eligibility requirements for the
36 Medi-Cal program, the Exchange, or any applicable state or local
37 public program and, if through screening of the application by the
38 program, the program determines that an individual is eligible for
39 the state or local program, enroll that individual in the program.

1 (i) Establish and make available by electronic means a calculator
2 to determine the actual cost of coverage after the application of
3 any premium subsidy and any cost-sharing reduction pursuant to
4 subdivision (a).

5 (j) Establish a navigator program. Any entity chosen by the
6 board as a navigator under this subdivision shall do all of the
7 following:

8 (1) Conduct public education activities to raise awareness of
9 the availability of qualified health plans through the program.

10 (2) Distribute fair and impartial information concerning
11 enrollment in qualified health plans, and the availability of
12 premium subsidies and cost-sharing reductions through the
13 program.

14 (3) Facilitate enrollment in qualified health plans.

15 (4) Provide referrals to any applicable office of health insurance
16 consumer assistance or health insurance ombudsman established
17 under Section 2793 of the federal Public Health Service Act (*42*
18 *U.S.C. Sec. 300gg-93*), or any other appropriate state agency or
19 agencies, for any enrollee with a grievance, complaint, or question
20 regarding his or her health plan, coverage, or a determination under
21 that plan or coverage.

22 (5) Provide information in a manner that is culturally and
23 linguistically appropriate to the needs of the population being
24 served by the program.

25 100533. In addition to meeting the requirements of Section
26 100532, the board shall do all of the following:

27 (a) Determine the criteria and process for eligibility, enrollment,
28 and disenrollment of enrollees and potential enrollees in the
29 program and coordinate that process with the state and local
30 government entities administering other health care coverage
31 programs, including the Exchange, the State Department of Health
32 Care Services, and California counties, in order to ensure consistent
33 eligibility and enrollment processes and seamless transitions
34 between coverage.

35 (b) Develop processes to coordinate with the county entities
36 that administer eligibility for the Medi-Cal program.

37 (c) Determine the minimum requirements a carrier must meet
38 to be considered for participation in the program, and the standards
39 and criteria for selecting qualified health plans to be offered
40 through the program that are in the best interests of qualified

1 individuals. The board shall consistently and uniformly apply these
2 requirements, standards, and criteria to all carriers. In the course
3 of selectively contracting for health care coverage offered to
4 qualified individuals through the program, the board shall seek to
5 contract with carriers so as to provide health care coverage choices
6 that offer the optimal combination of choice, value, quality, and
7 service.

8 (d) Provide, in each region of the state, a choice of qualified
9 health plans at each of the five levels of coverage contained in
10 subsections (d) and (e) of Section 1302 of the federal act.

11 (e) Require, as a condition of participation in the program,
12 carriers to fairly and affirmatively offer, market, and sell in the
13 program at least one product within each of the five levels of
14 coverage contained in subsections (d) and (e) of Section 1302 of
15 the federal act. The board may require carriers to offer additional
16 products within each of those five levels of coverage. This
17 subdivision shall not apply to a carrier that solely offers
18 supplemental coverage in the program under paragraph (10) of
19 subdivision (a) of Section 100534.

20 (f) (1) Except as otherwise provided in this section, require, as
21 a condition of participation in the program, carriers that sell any
22 products outside the program to fairly and affirmatively offer,
23 market, and sell all products made available to individuals in the
24 program to individuals purchasing coverage outside the program.

25 (2) For purposes of this subdivision, “product” does not include
26 contracts entered into pursuant to Chapter 7 (commencing with
27 Section 14000) of, or Chapter 8 (commencing with Section 14200)
28 of, Part 3 of Division 9 of the Welfare and Institutions Code
29 between the State Department of Health Care Services and carriers
30 for enrolled Medi-Cal beneficiaries. “Product” also does not
31 include a bridge plan product offered pursuant to Section 100504.5.

32 (g) Determine when an enrollee’s coverage commences and the
33 extent and scope of coverage.

34 (h) Provide for the processing of applications and the enrollment
35 and disenrollment of enrollees.

36 (i) Determine and approve cost-sharing provisions for qualified
37 health plans.

38 (j) Establish uniform billing and payment policies for qualified
39 health plans offered in the program to ensure consistent enrollment
40 and disenrollment activities for individuals enrolled in the program.

1 (k) Undertake activities necessary to market and publicize the
2 availability of health care coverage and subsidies through the
3 program. The board shall also undertake outreach and enrollment
4 activities that seek to assist enrollees and potential enrollees with
5 enrolling and reenrolling in the program in the least burdensome
6 manner, including populations that may experience barriers to
7 enrollment, such as the disabled and those with limited English
8 language proficiency.

9 (l) Select and set performance standards and compensation for
10 navigators selected under subdivision ~~(h)~~ (j) of Section 100532.

11 (m) Employ necessary staff. The board shall employ staff
12 consistent with the applicable requirements imposed under
13 subdivision (m) of Section 100503.

14 (n) Assess a charge on the qualified health plans offered by
15 carriers that is reasonable and necessary to support the
16 development, operations, and prudent cash management of the
17 program.

18 (o) Authorize expenditures, as necessary, from the fund to pay
19 program expenses to administer the program.

20 (p) Keep an accurate accounting of all activities, receipts, and
21 expenditures. Commencing January 1, 2017, the board shall
22 conduct an annual audit.

23 (q) (1) Notwithstanding Section 10231.5, annually prepare a
24 written report on the implementation and performance of the
25 program functions during the preceding fiscal year, including, at
26 a minimum, the manner in which funds were expended and the
27 progress toward, and the achievement of, the requirements of this
28 title. The report shall also include data provided by health care
29 service plans and health insurers offering bridge plan products
30 regarding the extent of health care provider and health facility
31 overlap in their Medi-Cal networks as compared to the health care
32 provider and health facility networks contracting with the plan or
33 insurer in their bridge plan contracts. This report shall be
34 transmitted to the Legislature and the Governor and shall be made
35 available to the public on the Internet Web site of the program. A
36 report made to the Legislature pursuant to this subdivision shall
37 be submitted pursuant to Section 9795.

38 (2) In addition to the report described in paragraph (1), the board
39 shall be responsive to requests for additional information from the
40 Legislature, including providing testimony and commenting on

1 proposed state legislation or policy issues. The Legislature finds
2 and declares that activities including, but not limited to, responding
3 to legislative or executive inquiries, tracking and commenting on
4 legislation and regulatory activities, and preparing reports on the
5 implementation of this title and the performance of the program,
6 are necessary state requirements and are distinct from the
7 promotion of legislative or regulatory modifications referred to in
8 subdivision (c) of Section 100540.

9 (r) Maintain enrollment and expenditures to ensure that
10 expenditures do not exceed the amount of revenue in the fund, and
11 if sufficient revenue is not available to pay estimated expenditures,
12 institute appropriate measures to ensure fiscal solvency.

13 (s) Exercise all powers reasonably necessary to carry out and
14 comply with the duties, responsibilities, and requirements of this
15 title.

16 (t) Consult with stakeholders relevant to carrying out the
17 activities under this title, including, but not limited to, all of the
18 following:

19 (1) Health care consumers who are enrolled in health plans.

20 (2) Individuals and entities with experience in facilitating
21 enrollment in health plans.

22 (3) The executive director of the Exchange.

23 (4) The State Medi-Cal Director.

24 (5) Advocates for enrolling hard-to-reach populations.

25 (u) Facilitate the purchase of qualified health plans in the
26 program by qualified individuals no later than January 1, 2016.

27 (v) Require carriers participating in the program to immediately
28 notify the program, under the terms and conditions established by
29 the board when an individual is or will be enrolled in or disenrolled
30 from any qualified health plan offered by the carrier.

31 (w) Ensure that the program provides oral interpretation services
32 in any language for individuals seeking coverage through the
33 program and makes available a toll-free telephone number for the
34 hearing and speech impaired. The board shall ensure that written
35 information made available by the program is presented in a plainly
36 worded, easily understandable format and made available in
37 prevalent languages.

38 100534. (a) The board may do the following:

39 (1) Collect premiums and assist in the administration of
40 subsidies.

1 (2) Enter into contracts.

2 (3) Sue and be sued.

3 (4) Receive and accept gifts, grants, or donations of moneys
4 from any agency of the United States, any agency of the state, any
5 municipality, county, or other political subdivision of the state.

6 (5) Receive and accept gifts, grants, or donations from
7 individuals, associations, private foundations, or corporations, in
8 compliance with the conflict-of-interest provisions to be adopted
9 by the board at a public meeting.

10 (6) Adopt rules and regulations, as necessary. Until January 1,
11 2018, any necessary rules and regulations may be adopted as
12 emergency regulations in accordance with the Administrative
13 Procedure Act (Chapter 3.5 (commencing with Section 11340) of
14 Part 1 of Division 3 of Title 2). The adoption of these regulations
15 shall be deemed to be an emergency and necessary for the
16 immediate preservation of the public peace, health and safety, or
17 general welfare.

18 (7) Collaborate with the Exchange and the State Department of
19 Health Care Services, to the extent possible, to allow an individual
20 the option to remain enrolled with his or her carrier and provider
21 network in the event the individual experiences a loss of eligibility
22 for enrollment in a qualified health plan under this title and
23 becomes eligible for the Exchange or the Medi-Cal program, or
24 loses eligibility for the Medi-Cal program and becomes eligible
25 for a qualified health plan through the program.

26 (8) Share information with relevant state departments, consistent
27 with the applicable laws governing confidentiality, necessary for
28 the administration of the program.

29 (9) Require carriers participating in the program to make
30 available to the program and regularly update an electronic
31 directory of contracting health care providers so that individuals
32 seeking coverage through the program can search by health care
33 provider name to determine which health plans in the program
34 include that health care provider in their network. The board may
35 also require a carrier to provide regularly updated information to
36 the program as to whether a health care provider is accepting new
37 patients for a particular health plan. The program may provide an
38 integrated and uniform consumer directory of health care providers
39 indicating which carriers the providers contract with and whether
40 the providers are currently accepting new patients. The program

1 may also establish methods by which health care providers may
2 transmit relevant information directly to the program, rather than
3 through a carrier.

4 (10) Make available supplemental coverage for enrollees of the
5 program to the extent permitted by available funding. Any
6 supplemental coverage offered in the program shall be subject to
7 the charge imposed under subdivision (n) of Section 100533.

8 ~~(b) The program shall only collect information from individuals
9 or designees of individuals necessary to administer the program.~~

10 (b) (1) *An applicant for health care coverage or for a premium
11 subsidy or cost-sharing reduction shall be required to provide only
12 the information strictly necessary to authenticate identity,
13 determine eligibility, and determine the amount of the credit or
14 reduction.*

15 (2) *Any person who receives information provided by an
16 applicant pursuant to paragraph (1), whether directly or by another
17 person at the request of the applicant, or otherwise obtains
18 information about the applicant through the program process shall
19 do both of the following:*

20 (A) *Use the information only for the purposes of, and to the
21 extent necessary in, ensuring the efficient operation of the program,
22 including verifying the eligibility of an individual to enroll through
23 the program or to claim a premium subsidy or cost-sharing
24 reduction or the amount of the credit or reduction.*

25 (B) *Not disclose the information to any other person except as
26 provided in this section.*

27 (c) The board shall have the authority to standardize products
28 to be offered through the program.

29 100535. The board shall establish and use a competitive
30 process to select participating carriers and any other contractors
31 under this title. Any contract entered into pursuant to this title shall
32 be exempt from Chapter 2 (commencing with Section 10100) of
33 Division 2 of the Public Contract Code, and shall be exempt from
34 the review or approval of any division of the Department of General
35 Services.

36 100536. (a) The board shall establish an appeals process for
37 prospective and current enrollees of the program.

38 (b) The board shall not be required to provide an appeal if the
39 subject of the appeal is within the jurisdiction of the Department
40 of Managed Health Care pursuant to the Knox-Keene Health Care

1 Service Plan Act of 1975 (Chapter 2.2 (commencing with Section
2 1340) of Division 2 of the Health and Safety Code) and its
3 implementing regulations, or within the jurisdiction of the
4 Department of Insurance pursuant to the Insurance Code and its
5 implementing regulations.

6 100537. (a) Notwithstanding any other provision of law, the
7 program shall not be subject to licensure or regulation by the
8 Department of Insurance or the Department of Managed Health
9 Care.

10 (b) Carriers that contract with the program shall have a license
11 or certificate of authority from, and shall be in good standing with,
12 their respective regulatory agencies.

13 100538. (a) Records of the program that reveal the deliberative
14 processes, discussions, communications, or any other portion of
15 the negotiations with entities contracting or seeking to contract
16 with the program, entities with which the program is considering
17 a contract, or entities with which the program is considering or
18 enters into any other arrangement under which the program
19 provides, receives, or arranges services or reimbursement shall be
20 exempt from disclosure under the California Public Records Act
21 (Chapter 3.5 (commencing with Section 6250) of Division 7 of
22 Title 1).

23 (b) The following records of the program shall be exempt from
24 disclosure under the California Public Records Act (Chapter 3.5
25 (commencing with Section 6250) of Division 7 of Title 1) as
26 follows:

27 (1) (A) Except for the portion of a contract that contains the
28 rates of payments, contracts with participating carriers entered into
29 pursuant to this title on or after the date the act that added this
30 subparagraph becomes effective, shall be open to inspection one
31 year after the effective dates of the contracts.

32 (B) If contracts with participating carriers entered into pursuant
33 to this title are amended, the amendments shall be open to
34 inspection one year after the effective date of the amendments.

35 (c) Three years after a contract or amendment is open to
36 inspection pursuant to subdivision (b), the portion of the contract
37 or amendment containing the rates of payment shall be open to
38 inspection.

39 (d) Notwithstanding any other law, entire contracts with
40 participating carriers or amendments to contracts with participating

1 carriers shall be open to inspection by the Joint Legislative Audit
2 Committee. The committee shall maintain the confidentiality of
3 the contracts and amendments until the contracts or amendments
4 to a contract are open to inspection pursuant to subdivisions (b)
5 and (c).

6 100539. (a) No individual or entity shall hold himself, herself,
7 or itself out as representing, constituting, or otherwise providing
8 services on behalf of the program unless that individual or entity
9 has a valid agreement with the program to engage in those
10 activities.

11 (b) Any individual or entity who aids or abets another individual
12 or entity in violation of this section shall also be in violation of
13 this section.

14 100540. (a) The California Health Trust Fund For All
15 Californians is hereby created in the State Treasury for the purpose
16 of this title. Notwithstanding Section 13340, all moneys in the
17 fund shall be continuously appropriated without regard to fiscal
18 year for the purposes of this title. Any moneys in the fund that are
19 unexpended or unencumbered at the end of a fiscal year may be
20 carried forward to the next succeeding fiscal year.

21 (b) The board of the program shall establish and maintain a
22 prudent reserve in the fund.

23 (c) The board or staff of the program shall not utilize any funds
24 intended for the administrative and operational expenses of the
25 program for staff retreats, promotional giveaways, excessive
26 executive compensation, or promotion of federal or state legislative
27 or regulatory modifications.

28 (d) Notwithstanding Section 16305.7, all interest earned on the
29 moneys that have been deposited into the fund shall be retained
30 in the fund and used for purposes consistent with the fund.

31 (e) Effective January 1, 2018, if at the end of any fiscal year,
32 the fund has unencumbered funds in an amount that equals or is
33 more than the board approved operating budget of the program
34 for the next fiscal year, the board shall reduce the charges imposed
35 under subdivision (n) of Section 100533 during the following fiscal
36 year in an amount that will reduce any surplus funds of the program
37 to an amount that is equal to the agency's operating budget for the
38 next fiscal year.

39 100541. (a) The board shall ensure that the establishment,
40 operation, and administrative functions of the program do not

1 exceed the combination of state funds, private donations, and other
2 non-General Fund moneys available for this purpose.

3 (b) The implementation of the provisions of this title, other than
4 this section, Section 100530, and paragraphs (4) and (5) of
5 subdivision (a) of Section 100534, shall be contingent on a
6 determination by the board that sufficient financial resources exist
7 or will exist in the fund. The determination shall be based on at
8 least the following:

9 (1) Financial projections identifying that sufficient resources
10 exist or will exist in the fund to implement the program.

11 (2) A comparison of the projected resources available to support
12 the program and the projected costs of activities required by this
13 title.

14 (3) The financial projections demonstrate the sufficiency of
15 resources for at least the first two years of operation under this
16 title.

17 (c) The board shall provide notice to the Joint Legislative Budget
18 Committee and the Director of Finance that sufficient financial
19 resources exist in the fund to implement this title.

20 (d) If the board determines that the level of resources in the fund
21 cannot support the actions and responsibilities described in
22 subdivision (a), it shall provide the Department of Finance and the
23 Joint Legislative Budget Committee a detailed report on the
24 changes to the functions, contracts, or staffing necessary to address
25 the fiscal deficiency along with any contingency plan should it be
26 impossible to operate the program without the use of General Fund
27 moneys.

28 (e) The board shall assess the impact of the program's operations
29 and policies on other publicly funded health programs administered
30 by the state and the impact of publicly funded health programs
31 administered by the state on the program's operations and policies.
32 This assessment shall include, at a minimum, an analysis of
33 potential cost shifts or cost increases in other programs that may
34 be due to program policies or operations. The assessment shall be
35 completed on at least an annual basis and submitted to the Secretary
36 of California Health and Human Services and the Director of
37 Finance.

38 *SEC. 3. Section 1366.7 is added to the Health and Safety Code,*
39 *to read:*

1 1366.7. (a) For purposes of this section, the following
2 definitions shall apply:

3 (1) “Exchange” means the California Health Exchange
4 Program for All Californians established in Title 22.5 (commencing
5 with Section 100530) of the Government Code.

6 (2) “Federal act” means the federal Patient Protection and
7 Affordable Care Act (Public Law 111-148), as amended by the
8 Federal Health Care and Education Reconciliation Act of 2010
9 (Public Law 111-152), and any amendments to, or regulations or
10 guidance issued under, those acts.

11 (3) “Health plan” has the same meaning as that term is defined
12 in subdivision (g) of Section 100530 of the Government Code.

13 (b) Health care service plans participating in the Exchange
14 shall fairly and affirmatively offer, market, and sell in the Exchange
15 at least one product within each of the five levels of coverage
16 contained in subsections (d) and (e) of Section 1302 of the federal
17 act. The board established under Section 100530 of the
18 Government Code may require plans to sell additional products
19 within each of those levels of coverage. This subdivision shall not
20 apply to a plan that solely offers supplemental coverage in the
21 Exchange under paragraph (10) of subdivision (a) of Section
22 100534 of the Government Code.

23 (c) (1) Health care service plans participating in the Exchange
24 that sell any products outside the Exchange shall fairly and
25 affirmatively offer, market, and sell all products made available
26 to individuals in the Exchange to individuals purchasing coverage
27 outside the Exchange.

28 (2) For purposes of this subdivision, “product” does not include
29 contracts entered into pursuant to Chapter 8 (commencing with
30 Section 14200) of, Part 3 of Division 9 of the Welfare and
31 Institutions Code between the State Department of Health Care
32 Services and health care service plans for enrolled Medi-Cal
33 beneficiaries.

34 (d) Commencing January 1, 2015, a health care service plan
35 shall, with respect to plan contracts that cover hospital, medical,
36 or surgical benefits, only sell the five levels of coverage contained
37 in subsections (d) and (e) of Section 1302 of the federal act, except
38 that a health care service plan that does not participate in the
39 Exchange shall, with respect to plan contracts that cover hospital,

1 *medical, or surgical benefits, only sell the four levels of coverage*
2 *contained in subsection (d) of Section 1302 of the federal act.*

3 *(e) Commencing January 1, 2015, a health care service plan*
4 *that does not participate in the Exchange shall, with respect to*
5 *plan contracts that cover hospital, medical, or surgical benefits,*
6 *offer at least one standardized product that has been designated*
7 *by the Exchange in each of the four levels of coverage contained*
8 *in subsection (d) of Section 1302 of the federal act. This subdivision*
9 *shall only apply if the board of the Exchange exercises its authority*
10 *under subdivision (c) of Section 100534 of the Government Code.*
11 *Nothing in this subdivision shall require a plan that does not*
12 *participate in the Exchange to offer standardized products in the*
13 *small employer market if the plan only sells products in the*
14 *individual market. Nothing in this subdivision shall require a plan*
15 *that does not participate in the Exchange to offer standardized*
16 *products in the individual market if the plan only sells products*
17 *in the small employer market. This subdivision shall not be*
18 *construed to prohibit the plan from offering other products*
19 *provided that it complies with subdivision (d).*

20 *(f) A health care service plan participating in the Exchange*
21 *shall charge the same rate for the same product whether that*
22 *product is offered through the Exchange or in the outside market*
23 *notwithstanding any charge imposed by the program pursuant to*
24 *subdivision (n) of Section 100533 of the Government Code.*

25 *SEC. 4. Section 10112.31 is added to the Insurance Code, to*
26 *read:*

27 *10112.31. (a) For purposes of this section, the following*
28 *definitions shall apply:*

29 *(1) "Exchange" means the California Health Exchange*
30 *Program for All Californians established in Title 22.5 (commencing*
31 *with Section 100530) of the Government Code.*

32 *(2) "Federal act" means the federal Patient Protection and*
33 *Affordable Care Act (Public Law 111-148), as amended by the*
34 *Federal Health Care and Education Reconciliation Act of 2010*
35 *(Public Law 111-152), and any amendments to, or regulations or*
36 *guidance issued under, those acts.*

37 *(3) "Health plan" has the same meaning as that term is defined*
38 *in subdivision (g) of Section 100530 of the Government Code.*

39 *(b) Health insurers participating in the Exchange shall fairly*
40 *and affirmatively offer, market, and sell in the Exchange at least*

1 one product within each of the five levels of coverage contained
2 in subsections (d) and (e) of Section 1302 of the federal act. The
3 board established under Section 100530 of the Government Code
4 may require insurers to sell additional products within each of
5 those levels of coverage. This subdivision shall not apply to an
6 insurer that solely offers supplemental coverage in the Exchange
7 under paragraph (10) of subdivision (a) of Section 100534 of the
8 Government Code.

9 (c) (1) Health insurers participating in the Exchange that sell
10 any products outside the Exchange shall fairly and affirmatively
11 offer, market, and sell all products made available to individuals
12 in the Exchange to individuals purchasing coverage outside the
13 Exchange.

14 (2) For purposes of this subdivision, “product” does not include
15 contracts entered into pursuant to Chapter 8 (commencing with
16 Section 14200) of Part 3 of Division 9 of the Welfare and
17 Institutions Code between the State Department of Health Care
18 Services and health insurers for enrolled Medi-Cal beneficiaries.

19 (d) Commencing January 1, 2015, an insurer shall, with respect
20 to policies that cover hospital, medical, or surgical benefits, only
21 sell the five levels of coverage contained in subsections (d) and
22 (e) of Section 1302 of the federal act, except that an insurer that
23 does not participate in the Exchange shall, with respect to policies
24 that cover hospital, medical, or surgical benefits, only sell the four
25 levels of coverage contained in subsection (d) of Section 1302 of
26 the federal act.

27 (e) Commencing January 1, 2015, an insurer that does not
28 participate in the Exchange shall, with respect to policies that
29 cover hospital, medical, or surgical benefits, offer at least one
30 standardized product that has been designated by the Exchange
31 in each of the four levels of coverage contained in subsection (d)
32 of Section 1302 of the federal act. This subdivision shall only apply
33 if the board of the Exchange exercises its authority under
34 subdivision (c) of Section 100534 of the Government Code. Nothing
35 in this subdivision shall require an insurer that does not participate
36 in the Exchange to offer standardized products in the small
37 employer market if the insurer only sells products in the individual
38 market. Nothing in this subdivision shall require an insurer that
39 does not participate in the Exchange to offer standardized products
40 in the individual market if the insurer only sells products in the

1 *small employer market. This subdivision shall not be construed to*
2 *prohibit the insurer from offering other products provided that it*
3 *complies with subdivision (d).*

4 *(f) An insurer participating in the Exchange shall charge the*
5 *same rate for the same product whether that product is offered*
6 *through the Exchange or in the outside market notwithstanding*
7 *any charge imposed by the program pursuant to subdivision (n)*
8 *of Section 100533 of the Government Code.*

9 ~~SEC. 3.~~

10 *SEC. 5.* Section 14102.1 is added to the Welfare and Institutions
11 Code, to read:

12 14102.1. (a) Notwithstanding any other law, individuals who
13 meet all of the eligibility requirements for full-scope Medi-Cal
14 benefits under this chapter, but for their immigration status, shall
15 be eligible for full-scope Medi-Cal benefits.

16 (b) This section shall not apply to individuals eligible for
17 coverage pursuant to Section 14102.

18 (c) Benefits for services under this section shall be provided
19 with state-only funds only if federal financial participation is not
20 available for those services. The department shall maximize federal
21 financial participation in implementing this section to the extent
22 allowable.

23 (d) Notwithstanding Chapter 3.5 (commencing with Section
24 11340) of Part 1 of Division 3 of Title 2 of the Government Code,
25 the department, without taking any further regulatory action, shall
26 implement, interpret, or make specific this section by means of
27 all-county letters, plan letters, plan or provider bulletins, or similar
28 instructions until the time regulations are adopted. The department
29 shall adopt regulations by July 1, 2018, in accordance with the
30 requirements of Chapter 3.5 (commencing with Section 11340) of
31 Part 1 of Division 3 of Title 2 of the Government Code.
32 Commencing July 1, 2015, and notwithstanding Section 10321.5
33 of the Government Code, the department shall provide a status
34 report to the Legislature on a semiannual basis, in compliance with
35 Section 9795 of the Government Code, until regulations have been
36 adopted.

37 ~~SEC. 4.~~

38 *SEC. 6.* The Legislature finds and declares that Section 2 of
39 this act, which adds Section 100538 to the Government Code,
40 imposes a limitation on the public's right of access to the meetings

1 of public bodies or the writings of public officials and agencies
2 within the meaning of Section 3 of Article I of the California
3 Constitution. Pursuant to that constitutional provision, the
4 Legislature makes the following findings to demonstrate the interest
5 protected by this limitation and the need for protecting that interest:

6 In order to ensure that the California Health Exchange Program
7 for All Californians is not constrained in exercising its fiduciary
8 powers and obligations to negotiate on behalf of the public, the
9 limitations on the public's right of access imposed by Section 2
10 of this act are necessary.

11 ~~SEC. 5. If the Commission on State Mandates determines that~~
12 ~~this act contains costs mandated by the state, reimbursement to~~
13 ~~local agencies and school districts for those costs shall be made~~
14 ~~pursuant to Part 7 (commencing with Section 17500) of Division~~
15 ~~4 of Title 2 of the Government Code.~~

16 *SEC. 7. No reimbursement is required by this act pursuant to*
17 *Section 6 of Article XIII B of the California Constitution for certain*
18 *costs that may be incurred by a local agency or school district*
19 *because, in that regard, this act creates a new crime or infraction,*
20 *eliminates a crime or infraction, or changes the penalty for a crime*
21 *or infraction, within the meaning of Section 17556 of the*
22 *Government Code, or changes the definition of a crime within the*
23 *meaning of Section 6 of Article XIII B of the California*
24 *Constitution.*

25 *However, if the Commission on State Mandates determines that*
26 *this act contains other costs mandated by the state, reimbursement*
27 *to local agencies and school districts for those costs shall be made*
28 *pursuant to Part 7 (commencing with Section 17500) of Division*
29 *4 of Title 2 of the Government Code.*