



**THE KAISER COMMISSION ON
Medicaid and the Uninsured**

**MEDICAID PROGRAM ENROLLMENT
DATA UPDATE: SEPTEMBER 2001**

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The Kaiser Commission on Medicaid and the Uninsured is the Henry J. Kaiser Family Foundation's largest operating program and serves as the organizing vehicle for the Foundation's work on health care for low-income people. The Commission functions as a policy institute and forum for analyzing health care coverage and access for the low-income population and assessing options for reform. The Commission, begun in 1991, strives to bring increased public awareness and expanded analytic effort to the policy debate over health coverage and access, with a special focus on Medicaid and the uninsured. The Commission is based at the Foundation's Washington, DC office. The Foundation is an independent national health care philanthropy headquartered in Menlo Park, California, and is not associated with Kaiser Permanente or Kaiser Industries.

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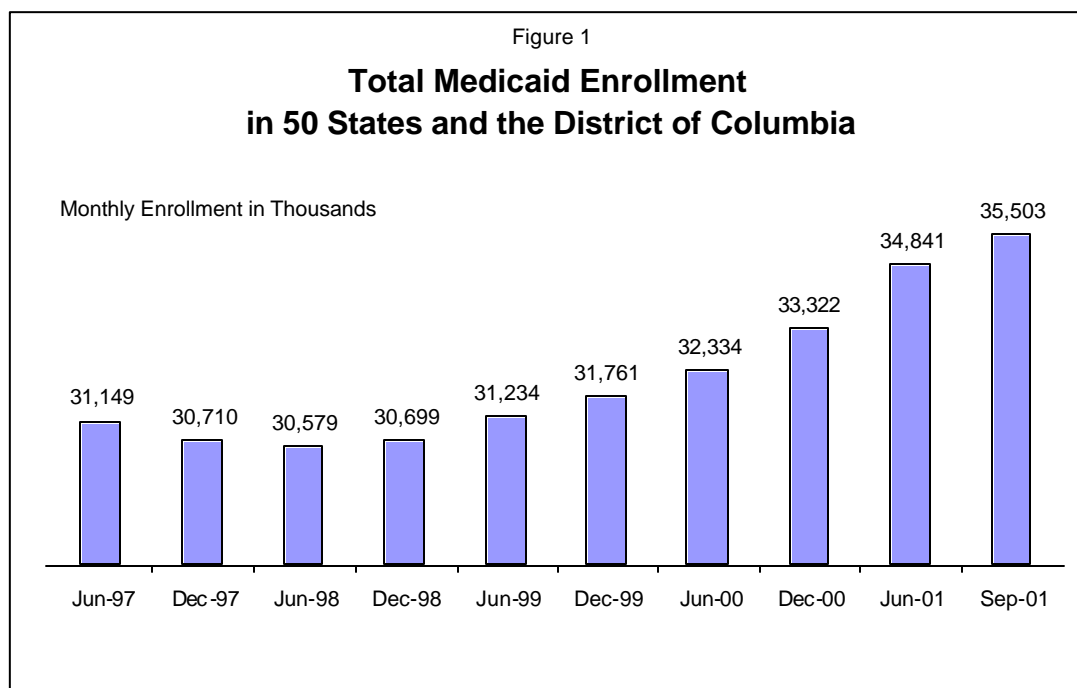
Overview

In the fall of 2000 the Kaiser Commission on Medicaid and the Uninsured initiated an effort to track national and state Medicaid enrollment trends using data obtained from each state and the District of Columbia.¹ These data provide a timely and reliable estimate of recent Medicaid enrollment trends in the U.S., although they differ somewhat from the administrative data and measures of enrollment compiled by the Centers for Medicare and Medicaid Services (CMS).²

This data update contains a series of tables detailing the number of persons enrolled in Medicaid for each state and the entire country from June 1997 to September 2001. They are based on analysis of enrollment data for the specific months for June and December of 1997, 1998, 1999, and 2000, and for June and September of 2001 as reported by all 50 states and the District of Columbia.

In September 2001, total Medicaid enrollment in the United States reached 35.5 million persons (Figure 1). This was an increase of 2.2 million in the first nine months of the year 2001, an annualized increase of 8.7%.

The 8.7% annualized increase in Medicaid enrollment in the first nine months of 2001 compares with an annual increase of 4.9% (1.6 million) for the year ending in December 2000, and an annual increase of 3.5% (1.1 million) in the year ending in December 1999. Total Medicaid enrollment declined in 1997 and 1998.



¹ See Ellis, Smith, and Rousseau, *Medicaid Enrollment in 50 States – June 1997 to December 1999*, The Kaiser Commission on Medicaid and the Uninsured, October 2000, Publication #2210.

² Refer to the “Data Note” on the following page for more details on the data and methodology used to compile the information in this data update.

Data Note

The data tables in this document present enrollment data for the month of June of each year from 1997 through 2001, as well as data from September 2001, the last month of Federal Fiscal Year 2001 (FFY 2001).

The data in this document are based on monthly Medicaid enrollment counts as provided to Health Management Associates by each state Medicaid program. State Medicaid programs are also the source of data for the national reports issued by CMS. CMS reports are based on quarterly and annual reports that show the total number of persons “ever-enrolled” during the indicated reporting period.

The “ever-enrolled” measure of Medicaid enrollment used in CMS reports is different from the “point-in-time” measure of Medicaid enrollment used here. CMS reports show the unduplicated count of persons enrolled at any point during the indicated reporting period. In contrast, the data reported in this report show enrollment in specific months. Given that each month there is a significant number of individuals who enroll in Medicaid and a significant number of other individuals who leave Medicaid, the number enrolled in any specific month will always be less than the number ever-enrolled at any time during a twelve month period. The extent to which the monthly number is less than the “ever-enrolled” number depends on the extent of monthly enrollment and disenrollment.

In order to provide timely data and not put a burden on state agency staff, states were asked to provide “off-the-shelf” reports on Medicaid enrollment: the data they use for their own purposes. Since each state uses different categories in internal enrollment reports it is not possible to analyze or track all enrollment categories across all fifty states. This report provides information on enrollment trends for categories of enrollees across as many states as possible given the limitations of the source data.

Most individuals receiving limited Medicaid benefits (e.g. those enrolled under family planning waivers) are not included in the tables that follow (see the Appendix for a more detailed discussion of enrollees with limited benefits).

Total Medicaid Enrollment in 50 States and D.C.

June 1997 to September 2001

State	Monthly Enrollment in Thousands						Percent Change				
	Jun-97	Jun-98	Jun-99	Jun-00	Jun-01	Sep-01	Jun 97 to Jun 01	Jun 97 to Jun 98	Jun 98 to Jun 99	Jun 99 to Jun 00	Jun 00 to Jun 01
Alabama	497.4	504.5	526.4	542.8	579.4	592.9	82.0	1.4%	4.3%	3.1%	6.7%
Alaska	62.2	65.9	72.9	81.6	86.2	84.8	24.0	5.9%	10.6%	11.9%	5.7%
Arizona	409.6	386.4	396.2	438.9	495.1	550.8	85.5	-5.7%	2.5%	10.8%	12.8%
Arkansas	273.3	298.0	315.7	329.8	374.5	382.6	101.2	9.0%	6.0%	4.5%	13.5%
California	5,179.0	4,980.9	5,067.2	5,070.6	5,524.4	5,638.6	345.4	-3.8%	1.7%	0.1%	8.9%
Colorado	259.5	250.3	255.5	276.2	297.1	301.4	37.7	-3.5%	2.1%	8.1%	7.6%
Connecticut	310.4	311.0	324.7	326.9	340.1	353.7	29.7	0.2%	4.4%	0.7%	4.0%
DC	132.1	127.2	137.4	120.7	102.5	112.7	-29.6	-3.7%	8.0%	-12.1%	-15.1%
Delaware*	75.9	76.0	88.5	87.4	98.1	100.5	22.2	0.2%	16.5%	-1.2%	12.2%
Florida	1,454.9	1,417.9	1,462.8	1,600.3	1,753.4	1,783.8	298.4	-2.5%	3.2%	9.4%	9.6%
Georgia	946.6	926.0	927.4	912.0	984.4	970.4	37.7	-2.2%	0.2%	-1.7%	7.9%
Hawaii	161.0	159.2	155.3	148.6	164.7	165.0	3.7	-1.2%	-2.4%	-4.3%	10.8%
Idaho	86.8	88.7	87.5	107.7	133.1	136.4	46.2	2.1%	-1.3%	23.1%	23.6%
Illinois	1,305.0	1,243.7	1,246.3	1,326.9	1,390.3	1,446.7	85.3	-4.7%	0.2%	6.5%	4.8%
Indiana	408.9	387.5	491.8	548.0	614.4	632.1	205.5	-5.2%	26.9%	11.4%	12.1%
Iowa	213.7	206.0	200.3	203.1	224.8	230.1	11.1	-3.6%	-2.8%	1.4%	10.7%
Kansas	183.1	168.6	178.5	189.8	202.6	204.9	19.5	-7.9%	5.9%	6.3%	6.8%
Kentucky	526.8	518.4	520.6	588.3	632.7	630.2	105.9	-1.6%	0.4%	13.0%	7.5%
Louisiana	541.7	531.7	561.2	634.5	715.3	742.7	173.7	-1.8%	5.6%	13.1%	12.7%
Maine	155.3	154.0	163.8	170.3	180.0	182.1	24.8	-0.8%	6.3%	4.0%	5.7%
Maryland	438.9	413.6	451.9	486.1	524.4	531.1	85.6	-5.8%	9.3%	7.6%	7.9%
Massachusetts	672.4	822.0	885.5	901.6	942.5	965.5	270.1	22.2%	7.7%	1.8%	4.5%
Michigan	1,115.9	1,106.5	1,073.0	1,064.5	1,137.6	1,161.6	21.7	-0.8%	-3.0%	-0.8%	6.9%
Minnesota	458.3	430.6	450.3	458.2	490.1	498.0	31.8	-6.0%	4.6%	1.7%	7.0%
Mississippi	409.3	382.5	409.2	456.3	554.9	555.7	145.6	-6.6%	7.0%	11.5%	21.6%
Missouri	569.7	564.6	669.6	730.2	815.9	831.6	246.2	-0.9%	18.6%	9.0%	11.7%
Montana	72.9	71.0	71.3	79.0	73.9	74.4	1.1	-2.5%	0.4%	10.7%	-6.4%
Nebraska	144.9	152.0	171.7	182.9	195.4	199.0	50.5	4.9%	13.0%	6.5%	6.9%
Nevada	92.9	97.5	99.4	105.9	119.1	125.1	26.2	4.9%	1.9%	6.5%	12.5%
New Hampshire	80.3	77.7	82.3	82.0	76.7	77.6	-3.6	-3.3%	6.0%	-0.4%	-6.5%
New Jersey	665.2	667.5	678.3	697.0	831.4	848.7	166.2	0.3%	1.6%	2.7%	19.3%
New Mexico	255.6	259.6	278.0	293.2	311.1	319.3	55.5	1.6%	7.1%	5.5%	6.1%
New York	2,918.7	2,806.3	2,727.5	2,719.2	2,836.0	2,849.8	-82.7	-3.9%	-2.8%	-0.3%	4.3%
North Carolina	828.5	815.4	828.5	872.6	971.9	967.5	143.4	-1.6%	1.6%	5.3%	11.4%
North Dakota	45.3	42.5	43.4	43.5	44.8	46.3	-0.5	-6.2%	2.1%	0.3%	3.0%
Ohio	1,107.8	1,066.9	1,045.6	1,110.0	1,300.5	1,337.5	192.7	-3.7%	-2.0%	6.2%	17.2%
Oklahoma	282.5	310.5	355.3	404.1	442.4	454.6	159.8	9.9%	14.4%	13.8%	9.5%
Oregon	379.7	381.0	399.0	397.2	390.2	389.3	10.5	0.3%	4.7%	-0.4%	-1.8%
Pennsylvania	1,475.2	1,430.2	1,409.0	1,417.2	1,447.2	1,464.3	-28.0	-3.0%	-1.5%	0.6%	2.1%
Rhode Island	124.0	125.0	136.0	154.0	161.0	164.0	37.0	0.8%	8.8%	13.2%	4.5%
South Carolina	393.6	443.0	498.1	538.2	633.1	631.2	239.5	12.6%	12.5%	8.0%	17.6%
South Dakota	60.3	61.2	68.2	73.2	81.8	83.5	21.5	1.4%	11.5%	7.3%	11.8%
Tennessee	1,188.6	1,266.4	1,313.0	1,297.9	1,426.6	1,464.0	238.1	6.5%	3.7%	-1.1%	9.9%
Texas	1,944.1	1,803.5	1,783.9	1,784.2	1,821.6	1,847.3	-122.5	-7.2%	-1.1%	0.0%	2.1%
Utah	133.9	135.7	135.5	135.2	140.7	143.7	6.8	1.3%	-0.2%	-0.2%	4.1%
Vermont	85.1	85.0	88.0	91.0	93.8	94.7	8.7	0.0%	3.4%	3.4%	3.1%
Virginia	522.1	498.6	491.7	480.7	480.0	487.7	-42.1	-4.5%	-1.4%	-2.3%	-0.1%
Washington	732.0	720.0	716.5	802.0	788.5	802.0	56.5	-1.6%	-0.5%	11.9%	-1.7%
West Virginia	300.3	309.9	266.2	258.9	260.6	268.5	-39.7	3.2%	-14.1%	-2.7%	0.7%
Wisconsin	435.5	397.3	395.3	479.2	514.7	534.5	79.2	-8.8%	-0.5%	21.2%	7.4%
Wyoming	32.8	33.4	32.7	34.8	39.7	42.4	6.9	2.1%	-2.1%	6.3%	14.0%
TOTAL	31,149.3	30,578.6	31,233.8	32,334.3	34,841.3	35,503.0	3692.0	-1.8%	2.1%	3.5%	7.8%

December 1998 value for Delaware is the mid-point between June 98 and June 99 since December 1998 is not available. After December 2000, Maine's QMBs in totals.

Families, Children & Pregnant Women Enrollment in 44 States
June 1997 to September 2001

State	Monthly Enrollment in						Percent Change				
	Jun-97	Jun-98	Jun-99	Jun-00	Jun-01	Sep-01	Jun 97 to Jun 01	Jun 97 to Jun 98	Jun 98 to Jun 99	Jun 99 to Jun 00	Jun 00 to Jun 01
Alabama	282.0	287.5	299.5	308.2	338.0	349.4	56.0	1.9%	4.2%	2.9%	9.7%
Alaska	49.8	52.1	58.6	66.8	70.7	68.9	20.8	4.6%	12.5%	14.0%	5.8%
Arizona	311.3	281.3	286.6	322.9	372.0	422.0	60.6	-9.7%	1.9%	12.7%	15.2%
Arkansas	138.7	165.3	181.2	195.3	238.4	245.4	99.7	19.2%	9.6%	7.8%	22.1%
California	3,878.6	3,673.9	3,735.6	3,713.2	4,105.8	4,217.2	227.2	-5.3%	1.7%	-0.6%	10.6%
Colorado	166.5	157.3	160.8	180.7	200.6	204.6	34.1	-5.5%	2.2%	12.3%	11.0%
Connecticut	220.0	218.7	233.5	233.6	243.7	255.0	23.8	-0.6%	6.7%	0.1%	4.3%
Delaware*	57.2	56.6	67.6	66.2	78.7	81.0	21.6	-0.9%	19.4%	-2.1%	18.9%
Florida	927.3	863.1	896.0	1,010.0	1,133.8	1,161.8	206.6	-6.9%	3.8%	12.7%	12.3%
Georgia	669.0	642.6	631.2	616.5	690.3	681.5	21.3	-3.9%	-1.8%	-2.3%	12.0%
Hawaii	129.7	127.1	122.8	114.1	129.5	129.8	-0.2	-2.0%	-3.4%	-7.0%	13.5%
Idaho	59.7	61.0	59.6	78.2	101.7	104.5	42.0	2.1%	-2.2%	31.1%	30.1%
Illinois	948.5	892.1	894.3	972.7	1,029.4	1,083.5	80.8	-5.9%	0.2%	8.8%	5.8%
Indiana	276.5	260.7	354.5	404.4	463.3	478.8	186.8	-5.7%	36.0%	14.1%	14.6%
Kansas	119.7	104.8	112.5	122.4	133.8	135.7	14.1	-12.5%	7.4%	8.9%	9.3%
Kentucky	301.8	288.2	284.3	346.2	385.0	382.9	83.3	-4.5%	-1.4%	21.8%	11.2%
Louisiana	311.2	305.1	336.8	398.1	475.9	501.5	164.7	-2.0%	10.4%	18.2%	19.6%
Maine	99.2	97.3	104.3	108.5	119.2	121.2	20.1	-1.9%	7.3%	4.0%	9.9%
Maryland*	300.5	274.1	312.0	350.9	384.3	388.9	83.8	-8.8%	13.8%	12.4%	9.5%
Michigan	795.9	784.2	744.5	733.9	800.8	822.4	4.9	-1.5%	-5.1%	-1.4%	9.1%
Minnesota	342.7	315.3	333.5	336.1	363.6	368.8	21.0	-8.0%	5.8%	0.8%	8.2%
Mississippi	224.0	197.8	224.3	267.1	353.6	351.1	129.6	-11.7%	13.4%	19.1%	32.4%
Missouri	404.0	395.8	493.3	548.7	626.8	639.6	222.8	-2.0%	24.6%	11.2%	14.2%
Nebraska	104.3	111.2	129.8	140.2	152.0	155.2	47.7	6.6%	16.7%	8.0%	8.4%
Nevada	62.7	66.1	65.2	70.1	82.2	87.5	19.5	5.5%	-1.4%	7.6%	17.3%
New Hampshire	59.9	57.2	60.7	59.9	55.8	56.8	-4.0	-4.5%	6.2%	-1.4%	-6.7%
New Jersey	437.4	436.3	445.8	467.5	596.0	613.1	158.7	-0.3%	2.2%	4.9%	27.5%
New Mexico	194.5	198.0	216.0	229.2	245.8	253.8	51.2	1.8%	9.1%	6.1%	7.2%
New York	2,037.4	1,921.0	1,829.0	1,805.3	1,910.5	1,918.9	-127.0	-5.7%	-4.8%	-1.3%	5.8%
North Carolina	523.0	504.2	503.4	538.0	628.1	621.2	105.1	-3.6%	-0.2%	6.9%	16.8%
North Dakota	29.7	27.0	27.9	27.8	28.6	30.0	-1.1	-8.9%	3.1%	-0.4%	3.0%
Ohio	761.3	727.7	709.2	764.1	955.4	993.1	194.1	-4.4%	-2.5%	7.7%	25.0%
Oklahoma	176.3	203.7	247.7	296.8	325.6	336.4	149.2	15.5%	21.6%	19.8%	9.7%
Oregon	244.9	244.9	257.7	254.0	243.3	240.8	-1.7	0.0%	5.2%	-1.4%	-4.2%
Rhode Island	73.0	75.0	87.0	104.0	111.0	114.0	38.0	2.7%	16.0%	19.5%	6.7%
South Carolina	231.6	279.4	330.8	369.7	427.4	456.3	195.7	20.6%	18.4%	11.7%	15.6%
South Dakota	39.0	40.1	47.2	52.4	60.8	62.4	21.8	2.8%	17.8%	11.0%	16.0%
Texas	1,447.1	1,297.7	1,273.6	1,294.8	1,336.8	1,366.2	-110.3	-10.3%	-1.9%	1.7%	3.2%
Utah	94.5	95.3	93.1	91.7	95.8	98.3	1.3	0.8%	-2.2%	-1.5%	4.5%
Vermont	64.2	63.8	66.4	69.1	71.9	72.7	7.7	-0.5%	4.0%	4.2%	3.9%
Virginia	336.6	315.7	304.7	292.1	289.9	295.3	-46.7	-6.2%	-3.5%	-4.2%	-0.7%
Washington	578.7	562.6	552.3	628.2	603.8	611.9	25.1	-2.8%	-1.8%	13.8%	-3.9%
Wisconsin	265.9	235.0	233.1	317.6	353.6	372.2	87.7	-11.6%	-0.8%	36.2%	11.3%
Wyoming	23.0	23.5	22.7	24.5	29.1	31.7	6.1	2.2%	-3.4%	7.7%	18.8%
Total	18,798.8	17,987.2	18,430.6	19,391.3	21,442.3	21,983.5	2,643.5	-4.3%	2.5%	5.2%	10.6%

*December 1999 Maryland data includes 58,462 temporarily reinstated enrollees. Actual December 1998 values for Delaware are not available. The Delaware value in this table is interpolated (mid-point between June 98 and June 99)

For forty-four of the states, data were available on Medicaid enrollment of families, children, and pregnant women. This grouping includes low-income families: Medicaid adult and child enrollees who are receiving cash assistance from TANF, and non-TANF low-income families with similar incomes. It also includes the poverty-related groups: pregnant women and children with incomes that are higher than the income limits for low-income families but are below specified income limits (usually set at a specified percentage of the federal poverty level). The family, children and pregnant women group also includes children enrolled in Medicaid-expansion SCHIP programs. Individuals enrolled in Transitional Medical Assistance (TMA) are also included in this group. While there are some fathers in the low-income families and TMA categories, the majority of the adults in this category are women.

TANF (Cash Assistance) Medicaid Enrollment in 18 States
June 1997 to September 2001

State	Monthly Enrollment in Thousands						Percent Change				
	Jun-97	Jun-98	Jun-99	Jun-00	Jun-01	Sep-01	Jun 97 to Jun 01	Jun 97 to Jun 98	Jun 98 to Jun 99	Jun 99 to Jun 00	Jun 00 to Jun 01
Arkansas	55.2	35.0	32.6	32.7	32.6	33.4	-22.6	-36.5%	-7.0%	0.2%	-0.2%
Colorado	79.6	54.0	35.7	27.1	25.9	26.8	-53.7	-32.2%	-33.8%	-24.1%	-4.3%
Connecticut	144.7	107.5	76.6	63.3	59.7	59.6	-84.9	-25.7%	-28.7%	-17.5%	-5.6%
Illinois	575.8	482.7	345.0	260.3	187.6	175.8	-388.1	-16.2%	-28.5%	-24.5%	-27.9%
Kansas	43.9	29.4	29.9	28.7	12.8	7.3	-31.2	-33.0%	1.5%	-3.9%	-55.5%
Kentucky	139.4	110.3	83.9	84.0	74.2	74.7	-65.3	-20.9%	-23.9%	0.1%	-11.7%
Maryland	170.5	125.3	85.6	77.8	71.4	70.9	-99.1	-26.5%	-31.6%	-9.2%	-8.2%
Michigan	430.6	335.4	240.3	193.1	193.2	199.7	-237.3	-22.1%	-28.4%	-19.6%	0.1%
Mississippi	106.1	60.3	37.6	35.4	33.8	36.1	-72.2	-43.1%	-37.6%	-5.9%	-4.4%
Nevada	27.9	24.4	17.6	15.1	19.4	21.9	-8.5	-12.5%	-27.9%	-14.1%	28.2%
New Jersey	236.2	197.1	156.0	132.5	129.5	129.9	-106.8	-16.6%	-20.8%	-15.1%	-2.3%
New Mexico	76.6	76.3	62.5	56.0	48.3	49.0	-28.3	-0.4%	-18.1%	-10.5%	-13.7%
New York	1,060.7	995.3	833.8	722.4	663.3	645.3	-397.4	-6.2%	-16.2%	-13.4%	-8.2%
Oregon	60.8	51.6	49.8	49.9	47.3	50.4	-13.5	-15.1%	-3.6%	0.2%	-5.1%
Pennsylvania	440.1	360.8	288.5	251.8	229.7	232.3	-210.4	-18.0%	-20.0%	-12.7%	-8.8%
South Carolina	73.6	53.3	34.3	31.5	34.9	38.1	-38.7	-27.6%	-35.7%	-8.1%	10.9%
Vermont	21.5	18.5	16.2	14.1	12.3	11.8	-9.2	-14.3%	-12.0%	-13.1%	-12.6%
Wisconsin	174.6	137.8	131.1	130.4	136.2	145.7	-38.4	-21.1%	-4.8%	-0.5%	4.4%
Total	3,917.9	3,255.0	2,557.1	2,206.0	2,012.2	2,008.5	-1,905.6	-16.9%	-21.4%	-13.7%	-8.8%

This category is a subset of the "Families and Children and Pregnant Women" category. It includes adults and children in families receiving cash assistance from Temporary Assistance for Needy Families (TANF), which replaced the Aid to Families with Dependent Children (AFDC) program following the passage of the Personal Responsibility and Work Opportunity Reconciliation Act (PRWORA) of 1996. This law severed the historic link between Medicaid and welfare, creating a new Medicaid eligibility category for families with children, allowing them to qualify for Medicaid based on income, not on their status as recipients of welfare cash assistance. TANF families are generally single parent families unless both parents are unemployed. Data on the number of individuals enrolled in Medicaid and also receiving cash payments from the AFDC/TANF program were available from only these eighteen states.

Transitional Medical Assistance Enrollment in 14 States
June 1997 to September 2001

State	Monthly Enrollment in Thousands							Percent Change			
	Jun-97	Jun-98	Jun-99	Jun-00	Jun-01	Sep-01	Jun 97 to Jun 01	Jun 97 to Jun 98	Jun 98 to Jun 99	Jun 99 to Jun 00	Jun 00 to Jun 01
Alaska	3.8	4.0	3.0	2.1	1.7	2.0	-2.1	7.0%	-25.8%	-30.8%	-16.8%
Arizona	26.3	24.1	18.6	26.3	42.2	16.8	16.0	-8.1%	-22.8%	41.1%	60.6%
Arkansas	5.8	7.2	6.7	9.1	9.3	10.0	3.5	25.1%	-7.4%	35.0%	2.4%
Connecticut	20.3	49.5	77.2	75.4	37.8	29.1	17.5	143.8%	56.1%	-2.4%	-49.8%
Delaware*	3.3	3.2	6.2	14.6	18.9	19.3	15.7	-1.3%	91.5%	138.2%	29.3%
Idaho	7.0	5.1	4.5	6.5	8.4	8.6	1.4	-27.0%	-11.0%	43.8%	28.5%
Kansas	21.1	16.0	9.8	9.6	9.8	9.9	-11.3	-24.0%	-38.9%	-2.1%	2.0%
Kentucky	9.3	18.0	17.1	10.8	5.5	6.1	-3.9	93.0%	-4.8%	-37.0%	-49.4%
Michigan	81.7	118.4	113.0	98.1	69.1	66.2	-12.6	44.9%	-4.5%	-13.2%	-29.6%
New Mexico	7.0	2.8	7.5	8.7	12.3	13.8	5.3	-60.1%	169.8%	15.7%	41.5%
North Dakota	2.3	1.6	1.7	2.5	2.9	2.8	0.5	-30.7%	5.8%	47.0%	14.0%
Oregon	23.5	28.7	27.0	29.8	28.4	28.1	4.8	22.0%	-5.9%	10.3%	-4.9%
South Carolina	22.1	33.2	38.9	36.8	48.4	57.3	26.3	50.5%	17.2%	-5.5%	31.6%
Utah	12.6	14.5	13.6	13.5	14.2	11.7	1.6	15.1%	-6.6%	-0.3%	5.0%
Total	246.0	326.5	344.9	343.8	308.8	281.6	62.8	32.7%	5.6%	-0.3%	-10.2%

*Actual Dec. 98 values for Delaware are not available. Amount in this table are interpolated (mid-point between June 98 and June 99).

Transitional Medical Assistance (TMA) is also a subset of the “Families and Children and Pregnant Women” category. TMA is available to families that are no longer eligible for TANF due to employment or increased child support payments, but do not have health insurance. TMA coverage generally lasts for 12 months when related to employment and for 4 months when related to child support, although some states extend TMA coverage for as long as 24 months. Fourteen states provided separate data on TMA enrollment.

Poverty Related Medicaid Enrollment in 22 States

June 1997 to September 2001

State	Monthly Enrollment in Thousands						Percent Change				
	Jun-97	Jun-98	Jun-99	Jun-00	Jun-01	Sep-01	Jun 97	Jun 97	Jun 98	Jun 99	Jun 00
							to Jun 01	to Jun 98	to Jun 99	to Jun 00	to Jun 01
Alabama	173.7	200.8	220.9	227.9	253.3	263.1	79.6	15.5%	10.0%	3.2%	11.1%
Alaska	10.5	10.6	19.1	32.7	38.6	38.0	28.1	0.9%	80.5%	71.4%	18.1%
Arizona	122.1	132.3	149.8	164.2	159.6	163.5	37.5	8.4%	13.2%	9.6%	-2.8%
Colorado	41.8	47.0	53.8	61.0	67.7	70.5	25.9	12.3%	14.5%	13.5%	10.9%
Connecticut	28.5	37.5	54.7	59.4	48.7	47.2	20.3	31.8%	45.7%	8.7%	-18.0%
Florida	248.5	235.6	320.7	368.3	446.9	454.6	198.3	-5.2%	36.1%	14.8%	21.3%
Georgia	320.4	341.8	342.1	337.8	349.6	327.9	29.1	6.7%	0.1%	-1.2%	3.5%
Idaho	31.0	38.9	40.0	53.3	71.3	73.2	40.3	25.4%	3.0%	33.2%	33.7%
Indiana	99.9	119.4	159.9	192.9	217.5	221.5	117.6	19.5%	33.9%	20.6%	12.7%
Iowa	44.1	28.6	30.9	35.4	47.6	49.9	3.5	-35.0%	7.7%	14.7%	34.5%
Kansas	47.3	50.8	63.0	73.1	75.0	75.8	27.7	7.4%	24.1%	16.0%	2.6%
Kentucky	103.0	108.2	124.9	195.0	224.6	222.0	121.6	5.0%	15.5%	56.1%	15.2%
Maine	24.1	23.2	21.0	20.6	41.5	42.0	17.4	-3.8%	-9.5%	-1.5%	101.1%
Maryland	62.2	74.4	106.1	125.6	141.7	143.9	79.5	19.7%	42.6%	18.3%	12.9%
Michigan	171.8	192.9	253.9	277.9	324.3	329.5	152.5	12.3%	31.6%	9.4%	16.7%
Mississippi	85.9	100.5	145.2	168.4	217.1	221.5	131.1	16.9%	44.5%	16.0%	28.9%
New Jersey	100.6	120.8	145.3	184.1	219.0	226.2	118.4	20.1%	20.3%	26.8%	18.9%
North Carolina	221.7	246.7	285.3	309.2	316.0	318.8	94.2	11.2%	15.7%	8.4%	2.2%
North Dakota	8.0	8.0	6.8	5.9	6.2	3.8	-1.8	1.2%	-15.0%	-14.2%	5.5%
South Dakota	21.7	19.9	24.5	27.4	33.6	34.8	11.9	-8.1%	22.8%	11.9%	22.7%
Texas	498.6	477.6	470.1	491.4	519.6	528.1	21.0	-4.2%	-1.6%	4.5%	5.8%
Virginia	200.9	203.2	207.1	213.2	278.2	284.5	77.3	1.1%	1.9%	3.0%	30.5%
22 States	2,666.2	2,818.4	3,244.8	3,624.6	4,097.3	4,140.3	1,431.1	5.7%	15.1%	11.7%	13.0%

Yet another subset of the “Families and Children and Pregnant Women” category, this group contains children and pregnant women who are part of families that do not meet TANF or TANF-related criteria, either because the family has two parents (and one or both are employed) or because they have incomes that otherwise exceed Medicaid limits for low-income families. The specific allowable income limits as a percentage of the federal poverty level vary by age group and from state to state.

Poverty-related eligibility categories include children and pregnant women with incomes below a specified percentage of the poverty level, who are not receiving TANF or SSI cash assistance and do not otherwise qualify for Medicaid. There are national minimum income criteria for these categories, but states have some flexibility to use higher income standards, up to maximums established in the Social Security Act. Since the Sixth Omnibus Reconciliation Act (SOBRA) in 1986 included the initial enabling legislation for these categories, these groups are referenced as SOBRA groups by many states.

Twenty-two states provided data with poverty-related groups as separate categories. Many of these states do not track children or newborns separately from pregnant women. Therefore, this table combines all of these “poverty related groups” for the twenty-two states that could provide separate data.

Aged and Disabled Medicaid Enrollment in 44 States
June 1997 to September 2001

State	Monthly Enrollment in Thousands							Percent Change			
	Jun-97	Jun-98	Jun-99	Jun-00	Jun-01	Sep-01	Jun 97 to Jun 01	Jun 97 to Jun 98	Jun 98 to Jun 99	Jun 99 to Jun 00	Jun 00 to Jun 01
Alabama	215.4	217.0	226.9	234.6	241.4	243.5	26.0	0.8%	4.5%	3.4%	2.9%
Alaska	12.4	13.8	14.3	14.8	15.5	15.8	3.2	11.3%	3.6%	3.5%	5.1%
Arizona	98.3	105.1	109.6	116.0	123.1	128.9	24.9	6.9%	4.3%	5.8%	6.2%
Arkansas	134.6	132.7	134.5	134.5	136.1	137.2	1.4	-1.4%	1.4%	0.0%	1.1%
California	1,300.4	1,307.0	1,331.6	1,357.5	1,418.6	1,421.4	118.2	0.5%	1.9%	1.9%	4.5%
Colorado	93.0	93.0	94.6	95.5	96.5	96.7	3.5	0.0%	1.8%	0.9%	1.0%
Connecticut*	90.4	92.3	91.2	93.3	96.4	98.6	6.0	2.1%	-1.2%	2.3%	3.3%
Delaware*	18.7	19.4	20.9	21.2	19.4	19.5	0.7	3.6%	7.9%	1.6%	-8.8%
Florida	527.7	554.7	566.8	590.3	619.5	622.0	91.9	5.1%	2.2%	4.1%	5.0%
Georgia	277.6	283.4	296.2	295.5	294.1	288.8	16.5	2.1%	4.5%	-0.2%	-0.5%
Hawaii	31.3	32.0	32.5	34.5	35.3	35.2	4.0	2.3%	1.5%	6.2%	2.2%
Idaho	27.1	27.7	27.9	29.5	31.4	31.9	4.3	2.2%	0.6%	5.9%	6.2%
Illinois	356.5	351.6	352.0	354.2	361.0	363.2	4.5	-1.4%	0.1%	0.6%	1.9%
Indiana	132.4	126.8	137.3	143.5	151.1	153.3	18.7	-4.3%	8.3%	4.6%	5.3%
Kansas	63.3	63.8	66.0	67.3	68.8	69.1	5.4	0.7%	3.5%	2.0%	2.1%
Kentucky	225.0	230.2	236.3	242.1	247.7	247.3	22.7	2.3%	2.7%	2.5%	2.3%
Louisiana	230.4	226.5	224.4	236.4	239.4	241.2	9.0	-1.7%	-0.9%	5.3%	1.3%
Maine	56.1	56.8	59.5	61.8	60.8	60.9	4.7	1.2%	4.8%	3.9%	-1.7%
Maryland	138.3	139.5	139.9	135.2	140.1	142.1	1.8	0.8%	0.3%	-3.3%	3.6%
Michigan	320.0	322.2	328.5	330.6	336.8	339.1	16.8	0.7%	1.9%	0.6%	1.9%
Minnesota	115.6	115.3	116.8	122.0	126.5	129.3	10.8	-0.2%	1.3%	4.5%	3.6%
Mississippi	185.0	184.3	184.7	188.8	200.9	204.2	15.9	-0.4%	0.2%	2.2%	6.4%
Missouri	165.7	168.8	176.3	181.5	189.1	192.1	23.4	1.8%	4.4%	3.0%	4.2%
Nebraska	40.6	40.8	41.9	42.7	43.4	43.7	2.8	0.3%	2.8%	1.8%	1.7%
Nevada	30.2	31.4	34.2	35.7	36.9	37.6	6.7	3.9%	9.0%	4.5%	3.3%
New Hampshire	20.6	20.6	21.8	22.4	20.8	20.9	0.3	0.3%	5.8%	2.6%	-7.0%
New Jersey	227.9	231.2	232.6	229.4	235.4	235.5	7.5	1.5%	0.6%	-1.3%	2.6%
New Mexico	61.1	61.7	61.9	64.0	65.3	65.5	4.2	0.9%	0.4%	3.3%	2.1%
New York	879.9	884.0	896.8	912.0	922.6	923.7	42.7	0.5%	1.5%	1.7%	1.2%
North Carolina	305.5	311.2	325.1	334.6	343.8	346.3	38.3	1.9%	4.5%	2.9%	2.7%
North Dakota	15.6	15.5	15.5	15.7	16.2	16.2	0.6	-1.1%	0.4%	1.5%	3.0%
Ohio	346.6	339.3	336.4	345.9	345.1	344.4	-1.4	-2.1%	-0.8%	2.8%	-0.2%
Oklahoma*	102.9	103.9	105.3	105.6	115.0	116.4	12.1	1.0%	1.4%	0.2%	8.9%
Oregon	77.9	80.5	84.8	89.3	91.5	92.7	13.7	3.4%	5.3%	5.2%	2.6%
Rhode Island	51.0	50.0	49.0	50.0	50.0	50.0	-1.0	-2.0%	-2.0%	2.0%	0.0%
South Carolina	161.9	163.6	167.3	168.5	172.4	173.5	10.5	1.0%	2.3%	0.7%	2.3%
South Dakota	21.3	21.1	21.0	20.8	21.0	21.1	-0.3	-1.2%	-0.5%	-1.1%	1.1%
Texas	497.0	505.8	510.3	489.5	484.8	481.1	-12.2	1.8%	0.9%	-4.1%	-1.0%
Utah	39.4	40.5	42.4	43.5	44.9	45.4	5.5	2.7%	4.7%	2.7%	3.1%
Vermont	20.9	21.2	21.6	21.9	22.0	22.0	1.1	1.5%	1.8%	1.2%	0.4%
Virginia	185.5	183.0	187.0	188.6	190.1	192.4	4.6	-1.3%	2.2%	0.8%	0.8%
Washington	140.3	144.6	149.4	156.4	162.9	165.5	22.6	3.0%	3.3%	4.7%	4.2%
Wisconsin	169.4	162.2	162.1	161.4	160.9	162.1	-8.5	-4.3%	-0.1%	-0.4%	-0.3%
Wyoming	9.7	9.9	10.0	10.3	10.6	10.7	0.8	1.7%	1.0%	3.2%	2.5%
Total	8,220.4	8,285.5	8,445.1	8,589.1	8,804.9	8,848.6	584.5	0.8%	1.9%	1.7%	2.5%

* Connecticut data exclude QMB-only enrollees. Actual Dec. 98 values for Delaware are not available. Delaware value in this table is interpolated (mid-point between June 98 and June 99). After December 2000, Maine's QMBs are not included in totals. Oklahoma has a very small Medically Needy category that may also include some aged and disabled.

This category includes aged, blind & disabled individuals (ABD) who receive cash assistance from the Supplemental Security Income (SSI) program and full Medicaid coverage, other low-income elderly and disabled receiving full Medicaid benefits, and certain low-income Medicare beneficiaries who receive varying levels of Medicaid assistance with their Medicare premiums, Medicare deductibles, Medicare coinsurance, and other health care. 44 states provided separate data for this category.

ABD vs. Family Medicaid Enrollment in 44 States (Enrollment in Thousands)

State	June 1997				June 2001			
	Total Enrollment	Aged & Disabled	Families, Children, Pregnant Women	Families and Children - Percent of Total	Total Enrollment	Aged & Disabled	Families, Children, Pregnant Women	Families and Children - Percent of Total
Alabama	497.4	215.4	282.0	56.7%	579.4	241.4	338.0	58.3%
Alaska	62.2	12.4	49.8	80.1%	86.2	15.5	70.7	82.0%
Arizona	409.6	98.3	311.3	76.0%	495.1	123.1	372.0	75.1%
Arkansas	273.3	134.6	138.7	50.7%	374.5	136.1	238.4	63.7%
California	5,179.0	1,300.4	3,878.6	74.9%	5,524.4	1,418.6	4,105.8	74.3%
Colorado	259.5	93.0	166.5	64.2%	297.1	96.5	200.6	67.5%
Connecticut	310.4	90.4	220.0	70.9%	340.1	96.4	243.7	71.7%
Delaware	75.9	18.7	57.2	75.4%	98.1	19.4	78.7	80.3%
Florida	1,454.9	527.7	927.3	63.7%	1,753.4	619.5	1,133.8	64.7%
Georgia	946.6	277.6	669.0	70.7%	984.4	294.1	690.3	70.1%
Hawaii	161.0	31.3	129.7	80.5%	164.7	35.3	129.5	78.6%
Idaho	86.8	27.1	59.7	68.8%	133.1	31.4	101.7	76.4%
Illinois	1,305.0	356.5	948.5	72.7%	1,390.3	361.0	1,029.4	74.0%
Indiana	408.9	132.4	276.5	67.6%	614.4	151.1	463.3	75.4%
Kansas***	183.1	63.3	119.7	65.4%	202.6	68.8	133.8	66.0%
Kentucky	526.8	225.0	301.8	57.3%	632.7	247.7	385.0	60.9%
Louisiana	541.7	230.4	311.2	57.5%	715.3	239.4	475.9	66.5%
Maine	155.3	56.1	99.2	63.9%	180.0	60.8	119.2	66.2%
Maryland	438.9	138.3	300.5	68.5%	524.4	140.1	384.3	73.3%
Michigan	1,115.9	320.0	795.9	71.3%	1,137.6	336.8	800.8	70.4%
Minnesota	458.3	115.6	342.7	74.8%	490.1	126.5	363.6	74.2%
Mississippi***	409.3	185.0	224.0	54.7%	554.9	200.9	353.6	63.7%
Missouri	569.7	165.7	404.0	70.9%	815.9	189.1	626.8	76.8%
Nebraska	144.9	40.6	104.3	72.0%	195.4	43.4	152.0	77.8%
Nevada	92.9	30.2	62.7	67.5%	119.1	36.9	82.2	69.0%
New Hampshire	80.311	20.6	59.9	74.5%	76.7	20.8	55.8	72.8%
New Jersey	665.2	227.9	437.4	65.7%	831.4	235.4	596.0	71.7%
New Mexico	255.6	61.1	194.5	76.1%	311.1	65.3	245.8	79.0%
New York***	2,918.7	879.9	2,037.4	69.8%	2,836.0	922.6	1,910.5	67.4%
North Carolina	828.5	305.5	523.0	63.1%	971.9	343.8	628.1	64.6%
North Dakota	45.3	15.6	29.7	65.5%	44.8	16.2	28.6	63.8%
Ohio	1,107.8	346.6	761.3	68.7%	1,300.5	345.1	955.4	73.5%
Oklahoma*	282.5	102.9	176.3	62.4%	442.4	115.0	325.6	73.6%
Oregon**	379.7	77.9	244.9	64.5%	390.2	91.5	243.3	62.3%
Rhode Island	124.0	51.0	73.0	58.9%	161.0	50.0	111.0	68.9%
South Carolina	393.6	161.9	231.6	58.9%	633.1	172.4	427.4	67.5%
South Dakota	60.3	21.3	39.0	64.6%	81.8	21.0	60.8	74.3%
Texas*	1,944.1	497.0	1,447.1	74.4%	1,821.6	484.8	1,336.8	73.4%
Utah	133.9	39.4	94.5	70.6%	140.7	44.9	95.8	68.1%
Vermont	85.1	20.9	64.2	75.4%	93.8	22.0	71.9	76.6%
Virginia	522.1	185.5	336.6	64.5%	480.0	190.1	289.9	60.4%
Washington*	732.0	140.3	578.7	79.1%	788.5	162.9	603.8	76.6%
Wisconsin	435.5	169.4	265.9	61.1%	514.7	160.9	353.6	68.7%
Wyoming	32.8	9.7	23.0	70.2%	39.7	10.6	29.1	73.3%
Total	27,019.3	8,220.4	18,798.8	69.6%	30,247.2	8,804.9	21,442.3	70.9%

* Oklahoma and Washington have very small Medically Needy enrollment that has not been included in either

** Total excludes the single adults and childless couples included in Oregon's waiver.

*** Kansas, Mississippi and New York have very small "other" or "unknown" categories not included in either

For forty-four states, all Medicaid enrollees could be assigned to either the Aged, Blind & Disabled (ABD) group, or the Families, Children, and Pregnant Women group.

Medicaid Composition in 16 States, June 1997 to June 2001
(Enrollment in Thousands)

State	June 1997				June 2001			
	Total Enrollment	Medicaid Only*	Medicaid with Cash Assistance	Cash as a Percent of Total	Total Enrollment	Medicaid Only*	Medicaid with Cash Assistance	Cash as a Percent of Total
Arkansas	273.3	122.4	150.9	55.2%	374.5	254.5	120.0	32.0%
Connecticut	310.4	137.2	173.2	55.8%	340.1	258.3	81.9	24.1%
Illinois	1,305.0	682.6	622.4	47.7%	1,390.3	1,163.0	227.4	16.4%
Kansas	183.1	103.4	79.8	43.6%	202.6	154.4	48.2	23.8%
Kentucky	526.8	208.6	318.1	60.4%	632.7	372.8	259.9	41.1%
Maryland	438.9	169.3	269.6	61.4%	524.4	358.0	166.4	31.7%
Michigan	1,115.9	474.2	641.7	57.5%	1,137.6	735.0	402.6	35.4%
Mississippi	409.3	161.4	247.9	60.6%	554.9	387.5	167.4	30.2%
New Jersey	665.2	273.0	392.2	59.0%	831.4	530.0	285.5	34.3%
New Mexico	255.6	131.4	124.3	48.6%	311.1	214.7	96.4	31.0%
New York	2,918.7	1,224.7	1,694.0	58.0%	2,836.0	1,518.9	1,317.2	46.4%
Oregon	379.7	289.3	90.4	23.8%	390.2	312.9	77.3	19.8%
Pennsylvania	1,475.2	760.5	714.6	48.4%	1,447.2	921.1	526.1	36.4%
South Carolina	393.6	209.2	184.3	46.8%	633.1	490.4	142.7	22.5%
Vermont	85.1	51.0	34.1	40.1%	93.8	68.4	25.4	27.1%
Wisconsin	435.5	144.6	290.9	66.8%	514.7	278.5	236.1	45.9%
16 States	11,171.2	5,142.8	6,028.4	54.0%	12,214.6	8,018.4	4,180.4	34.2%

The relationship between Medicaid and welfare changed following the passage of the 1996 welfare reform law (see discussion of PRWORA on page 5 above). When the Medicaid program began in 1966, most Medicaid enrollees also received cash assistance (welfare). Medicaid eligibility categories were the same as those for the federally supported welfare programs. They included the aged, blind & disabled, dependent children and caretakers of dependent children.

Welfare reform accelerated a ten-year shift toward an increasing proportion of Medicaid enrollees not receiving welfare. Prior to welfare reform, many states had already been expanding Medicaid eligibility to provide health coverage through Medicaid to individuals who were not eligible for welfare benefits.

Data for Medicaid enrollees with and without cash assistance were available from sixteen states.

Appendix

The Impact of SCHIP Medicaid Expansion Enrollment on Medicaid Enrollment Trends

One factor contributing to the increases in Medicaid enrollment since 1998 has been the State Children's Health Insurance Program (SCHIP). The U.S. Congress authorized SCHIP as part of the Balanced Budget Act of 1997. States began to implement their SCHIP programs in 1998. By December 2000, all 50 states and the District of Colombia had implemented their SCHIP programs.

From December 1998 to June 2001, Medicaid expansion SCHIP enrollment directly accounted for an increase of 440,843 Medicaid enrollees, or 9% of the total Medicaid growth of 4,684,521. This represents the direct contribution of SCHIP to the increase in Medicaid enrollment, and does not account for an indirect impact that also occurred as outreach for SCHIP identified low-income children that were eligible for Medicaid coverage.

The Impact of Enrollees with Limited Coverage on Overall Enrollment Changes

In general, Medicaid coverage is comprehensive, regardless of eligibility category. However, certain Medicaid eligibility categories provide coverage only for limited services. Enrollment in these categories has been increasing. This analysis examines the impact of categories with limited coverage on recent increases in total Medicaid enrollment.

One limited coverage category is for women enrolled under a family planning waiver who only receive services related to family planning. Previous reports in this series included these enrollees in the total enrollment for many of the states with family planning waivers. The number of Medicaid family planning waivers has increased significantly in the last few years and enrollment in several of these waivers is very large.

Family planning waiver enrollees are excluded from the total Medicaid enrollee counts in this report.

Another group of enrollees with limited coverage is Medicare beneficiaries who are enrolled in Medicaid for payment of some or all of their Medicare premiums, deductibles and coinsurance. For this study, separate data were available for these Medicare cost-sharing categories for 29 states that represent 53.0% of total U.S. Medicaid enrollment. In these 29 states the Medicare cost-sharing groups account for 2.4% of total Medicaid enrollment.

Inclusion of these individuals in the Medicaid trends only changes the total Medicaid enrollment increase from June 1997 to June 2001 for these 29 states from 15.6% to 15.8%. Based on the minimal impact of this category on overall enrollment trends and the fact that separate data are only available from 29 states, this group is included in the Medicaid enrollment numbers in this report.

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